

Message Text

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C O N F I D E N T I A L LIMA 4082

E. O. 11652: GDS

TAGS: PFOR, OAS, PE

SUBJECT: FONOFF VIEWS ON OAS SPECIAL COMMITTEE MEETING

SUMMARY: FONOFF DOES NOT EXPECT THAT OAS SPECIAL COMMITTEE WILL BE IN POSITION TO CONSIDER CONCRETE PROPOSALS FOR OAS RESTRUCTURING UNTIL SOME CONSENSUS REACHED ON AREAS WHERE CHANGES DESIRABLE. GOP' S OWN PROPOSALS ENVISAGE TWO PRINCIPAL OAS COUNCILS FOR POLITICAL- JURIDICAL MATTERS AND ECONOMIC- FINANCIAL AFFAIRS. NEW SECURITY CONCEPTS MAY REQUIRE MODIFICATION OF RIO TREATY. CUBAN PARTICIPATION AT SPECIAL COMMITTEE MEETING NOT ANTICIPATED. FONOFF CONSIDERS US PARTICIPATION CRUCIAL TO SUCCESS OF MEETING AND OF NEW OAS.

1. FOLLOWING COMMENTS ON FORTHCOMING OAS SPECIAL COMMITTEE MEETING WERE OBTAINED FROM FONOFF OFFICIALS JORGE DEL CAMPO AND ALBERTO MONTAGNE, RESPECTIVELY FROM PLANNING SUBSECRETARIAT AND OAS AFFAIRS, WHO HAVE PARTICIPATED IN FONOFF WORKING GROUP PREPARING FOR MEETING.

2. LEVEL OF REPRESENTATION: PARAGUAYAN FON MIN HAS CONFIRMED ATTENDANCE. FONOFF " EXPECTS" NICARAGUAN FON MIN AND POSSIBLY PANAMANIAN. VENEZUELAN MIGHT ATTEND AFTER BRAZILIAN FON MIN VISIT TO CARACAS. FONOFF STATES ANDEAN PACT FON MINS WILL BE MEETING IN LIMA AT EARLY DATE AND COULD POSSIBLY PARTICIPATE IN SPECIAL COMMITTEE. GOP SPECIAL REPRESENTATIVE
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NOT DECIDED AND WILL DEPEND ON NUMBER OF FON MINS ATTENDING.
FONOFF WAS AWARE OF POSSIBLE ATTENDANCE ASST SECRETARY
KUBISCH.

3. GOOD PART OF FONOFF PREPARATION WAS DEVOTED TO DIAGNOSIS
OF OAS ILLS AND IDENTIFICATION OF AREAS WHERE ORGANIZATION
" NO LONGER CONGRUENT WITH REALITY." ALTHOUGH FONOFF HAS
SPECIFIC IDEAS HOW ORGANIZATION SHOULD BE RESTRUCTURED (SEE
BELOW) THEY DO NOT ENVISAGE THAT INITIAL SPECIAL COMMITTEE
SESSION CAN OR SHOULD CONSIDER CONCRETE PROPOSALS. FONOFF
HAS IN MIND SIMILAR DIAGNOSIS FROM WHICH CONSENSUS REGARDING
DESIRABLE CHANGES COULD EMERGE TO PROVIDE GUIDELINES FOR
DRAFTING SUBCOMMITTEES THAT WOULD SUBSEQUENTLY PREPARE
PROPOSALS.

4. FONOFF VIEWS ON FUTURE OAS STRUCTURE STEM FROM IDEAS
OUTLINED BY FON MIN DE LA FLOR IN PANAMA PRESS CONFERENCE
AT TIME SECURITY COUNCIL MEETING (SEE FBIS OF MARCH 22).
" IDEALLY" FUTURE OAS WOULD COMPRISE OF TWO MAIN BODIES WHICH
WOULD CONSOLIDATE PRESENT DISPARATE OAS AGENCIES INTO A
POLITICO- JURIDICAL COUNCIL AND AN ECONOMIC- FINANCIAL COUNCIL
TO INCLUDE DEVELOPMENT LENDING INSTITUTIONS. FONOFF HAS
APPARENTLY CONSIDERED DIFFICULTY OF BRINGING IDB INTO NEW
STRUCTURE AND IF NECESSARY WOULD PROPOSE CREATION OF NEW
INSTITUTION THAT WOULD NOT BE SUBJECT TO CONTROL BY ANY SINGLE
MEMBER. GOP OBJECTIVE IS TO RATIONALIZE AND REDUCE
" ENORMOUS PAU BUREAUCRACY OF OVER 2,000 EMPLOYEES."
FONOFF RECOGNIZES IT MAY NOT BE EASY TO ACHIEVE THIS " IDEAL"
STRUCTURE, HOWEVER.

5. FONOFF ALSO ENVISAGES NEW SECURITY CONCEPTS TO EMERGE
THAT MAY REQUIRE SUBSTANTIAL MODIFICATION OF RIO TREATY.
GOP BELIEVES THAT MORE EMPHASIS SHOULD BE PLACED ON
PACIFIC SETTLEMENT AND ECONOMIC DEVELOPMENT WHILE LESS ON
DIRECT ACTION BY ORGANIZATION. AT SAME TIME FONOFF COGNIZANT
OF IMPORTANCE OF IATRA TO SYSTEM AND REALIZES THAT TOO MUCH
TAMPERING COULD ALARM MEMBER STATES AND ENGANGER OBJECTIVES
FOR WHICH SPECIAL COMMITTEE ESTABLISHED.

6. NEITHER OFFICIAL THOUGHT THAT ATTEMPT WOULD BE MADE TO ALLOW
CUBAN PARTICIPATION THROUGH " BACK DOOR" AT SPECIAL COMMITTEE
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MEETING. STATED THIS MATTER SETTLED IN WASHINGTON PREPARATORY
MEETINGS AND NOT INCLUDED IN COMMITTEE' S MANDATE.

7. GOP BELIEVES THAT US WILL HAVE KEY ROLE IN SPECIAL COMMITTEE
MEETING. OUR PARTICIPATION AND CONTRIBUTION TO MAKING FUTURE
ORGANIZATION MORE RESPONSIVE TO NEW REQUIREMENTS AND
DESIRES OF HEMISPHERE COULD ASSURE SUCCESS OF MEETING AND

NEW OAS. EMBOFF TOOK OPPORTUNITY TO RECALL SECRETARY ROGERS'
REMARKS IN LIMA LAST MONTH ABOUT US POLICY TOWARDS LATIN
AMERICAN AND INTER- AMERICAN SYSTEM.
BELCHER

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